



Honorable County Judge and
Members of the Commissioners Court
Upshur County, Texas

We have audited the financial statements of Upshur County, Texas (the "County"), as of and for the year ended September 30, 2019, and have issued our report thereon dated June 2, 2020. Professional standards require that we advise you of the following matters relating to our audit.

Our Responsibility in Relation to the Financial Statement Audit

As communicated in our engagement letter dated June 2, 2020, our responsibility, as described by professional standards, is to form and express opinions about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the County solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

Planned Scope and Timing of the Audit

We conducted our audit consistent with the planned scope and timing we previously communicated to you.

Compliance with All Ethics Requirements Regarding Independence

The engagement team, others in our firm, and, as appropriate, our firm have complied with all relevant ethical requirements regarding independence.

As a part of the engagement, we assisted in preparing the financial statements and related notes to the financial statements of the County in conformity with U.S. generally accepted accounting principles based on information provided by you. These nonaudit services do not constitute an audit under *Government Auditing Standards* and such services were not conducted in accordance with *Government Auditing Standards*.

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COUNTY CLERK
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AICPA
GAAC Member
UPSHUR COUNTY, TX
BY [Signature]
DEPUTY

In order to ensure we maintain our independence for performing these nonaudit services, certain safeguards were applied to this engagement. Management assumed responsibility for the financial statements and related notes to the financial statements we provided. Management acknowledged, in the management representation letter, our assistance with the preparation of the financial statements and related notes to the financial statements and that these items were reviewed and approved prior to their issuance and accepted responsibility for them. Further, the nonaudit services were supervised by an individual within management that has the suitable skill, knowledge, or experience; evaluated the adequacy and results of the services; and accepted responsibility for them.

Qualitative Aspects of the County's Significant Accounting Practices

Significant Accounting Policies

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the County is included in the notes to the financial statements. There have been no initial selection of accounting policies and no significant changes in accounting policies or their application during the year. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

Significant Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimates affecting the financial statements are:

- Uncollectible accounts receivable
- Accumulated depreciation on capital assets and useful lives of capital assets
- Health claims payable
- Net pension liability/(asset)

Financial Statement Disclosures

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The disclosures in the financial statements are neutral, consistent and clear.

Significant Difficulties Encountered during the Audit

We encountered no significant difficulties in dealing with management relating to the performance of the audit.

Uncorrected and Corrected Misstatements

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole and each applicable opinion unit.

In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. None of the misstatements identified by us as a result of audit procedures and corrected by management were material, either individual or in the aggregate, to the financial statements taken as a whole or applicable opinion units.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the County's financial statements or the auditor's report. No such disagreements arose during the course of the audit.

Representations Requested from Management

We have requested certain written representations from management, which are included in the management representation letter dated June 2, 2020.

Management's Consultations with Other Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

Other Significant Matters, Findings, or Issues

In the normal course of our professional association with the County, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, operating and regulatory conditions affecting the County, and operational plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as the County's auditors.

New Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) issued the following statements which become effective for fiscal years 2020 and 2021.

Statement No. 84, Fiduciary Activities – This Statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The focus is generally on whether a government is controlling the assets of the fiduciary activity and on the beneficiaries with whom a fiduciary relationship exists. This Statement will become effective for the County in fiscal year 2020.

Statement No. 87, Leases – This Statement will improve the accounting and financial reporting for leases by governments by requiring recognition of certain lease assets and liabilities previously classified as operating leases. It establishes a single model for lease accounting based on the principle that leases are financing the right to use an underlying asset. Under the Statement a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resource, enhancing the relevance and consistency of information about leasing activities. This Statement will become effective for the County in fiscal year 2021.

This report is intended solely for the information and use of the Commissioners Court and management of Upshur County, Texas, and is not intended to be and should not be used by anyone other than these specified parties.

Pattillo, Brown & Hill, L.L.P.

Waco, Texas
June 2, 2020

UPSHUR COUNTY

FINANCIAL STATEMENTS

**FOR THE YEAR ENDED
SEPTEMBER 30, 2019**

WITH INDEPENDENT AUDITOR'S REPORT

UPSHUR COUNTY, TEXAS

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FINANCIAL SECTION

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INDEPENDENT AUDITOR'S REPORT

Honorable County Judge and
Members of the Commissioners Court
Upshur County, Texas

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Upshur County, Texas (the "County"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Upshur County, Texas, as of September 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as presented in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining nonmajor fund financial statements and the Schedule of Expenditures of Federal Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and the Schedule of Federal Awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 2, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Pattillo, Brown & Hill, L.L.P.

Waco, Texas
June 2, 2020

**MANAGEMENT'S
DISCUSSION AND ANALYSIS**

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UPSHUR COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

Upshur County, Texas (the "County") offers this narrative overview and analysis of the financial activities of the primary government for the fiscal year ended September 30, 2019.

FINANCIAL HIGHLIGHTS

- At September 30, 2019, the assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources by \$12,026,989 (its "net position").
- Of this amount, \$5,701,045 is unrestricted, \$1,126,410 is restricted for specific purposes (restricted net position), and \$5,199,534 is invested in capital assets, net of related debt.
- The County's total net position increased by \$579,662, or 5%, over the course of this year's operations.
- As of September 30, 2019, the County's governmental funds reported combined fund balances of \$5,765,054, which represents a 30% percent increase from the prior year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of the following three components: 1) governmental-wide financial statements; 2) fund financial statements and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all County assets, deferred outflows/inflows of resources and liabilities, with the difference between the four representing net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information that indicates how net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, legal, and library.

Fund Financial Statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. The County does not have any proprietary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The County maintains 37 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the major governmental funds. Data from other governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found starting on page 16 of this report.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

A significant portion of the County's current fiscal year net position (43% percent) reflects its investments in capital assets (e.g. land, improvements, buildings, equipment, infrastructure) less any related debt used to acquire these assets that is outstanding. The main use of these capital assets is to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

One portion of the County's current fiscal year net position (47% percent) represents unrestricted net position, which may be used to meet the County's ongoing obligations to citizens and creditors.

The following table indicates changes in net position for governmental activities.

UPSHUR COUNTY'S CHANGES IN NET POSITION

	Governmental Activities 2019	Governmental Activities 2018
Revenues:		
Program revenues:		
Charges for services	\$ 2,538,508	\$ 2,298,601
Operating grants and contributions	1,300,344	1,097,743
General revenues:		
Property taxes, levied for general purposes	11,793,184	11,606,781
Sales taxes	1,230,208	1,203,604
Investment earnings	104,388	32,971
Miscellaneous	<u>1,298,164</u>	<u>607,306</u>
Total revenues	<u>18,264,796</u>	<u>16,847,006</u>
Expenses:		
General government	7,195,124	6,648,656
Public safety	5,097,823	4,474,016
Public transportation	3,057,763	2,905,812
Legal	2,112,540	1,875,825
Library	186,594	173,020
Interest on long-term debt	<u>35,290</u>	<u>21,159</u>
Total expenses	<u>17,685,134</u>	<u>16,098,488</u>
Change in net position	579,662	748,518
Net position - beginning	<u>11,447,327</u>	<u>10,698,809</u>
Net position - ending	<u>\$ 12,026,989</u>	<u>\$ 11,447,327</u>

FINANCIAL ANALYSIS OF MAJOR FUNDS

Governmental Funds. The County's major general government functions are contained in the General Fund. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2019, the County's governmental funds reported combined fund balances of \$5,765,054, an increase of 30% from the prior year.

The General Fund is the chief operating fund of the County. At September 30, 2019, the General Fund reported revenues of \$17,224,733 and expenditures of \$16,923,693.

GENERAL FUND BUDGETARY HIGHLIGHTS

During the year, actual revenues were more than budgeted estimates by \$1,658,618. Actual expenditures were more than budgeted estimates by \$941,690. Actual other financing sources were more than budgeted by \$1,199,842. The net effect resulted in a positive variance of \$1,916,770.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The County's investment in capital assets for its governmental activities as of September 30, 2019, amounted to \$6,411,631 (net of accumulated depreciation). This investment in capital assets includes land, buildings, furniture and equipment, and other tangible and intangible assets.

For further information regarding capital assets, see Note 4.

Long-term Debt. At September 30, 2019, the County had total long-term debt outstanding of \$1,968,962. Refer to Note 4 for further information on the County's long-term debt.

ECONOMIC FACTORS

The budget was adopted based on estimated balances that would be available at the end of fiscal year 2019 and estimated revenues to be received in fiscal year 2020. Budgeted revenues to the General Fund total \$16,898,537 and budgeted expenditures total \$16,898,537.

For 2019-2020, the property tax rate is \$0.5950 per \$100 valuation.

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the County. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County Auditor's Office, P. O. Box 730, Gilmer, Texas, 75644.

**BASIC
FINANCIAL STATEMENTS**

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UPSHUR COUNTY, TEXAS
STATEMENT OF NET POSITION
SEPTEMBER 30, 2019

	Governmental Activities
ASSETS	
Cash and investments	\$ 5,928,691
Receivables, net of allowances for uncollectibles	2,722,239
Prepaid expenses	183,933
Due from other governments	325,644
Capital assets:	
Land	460,998
Buildings	9,482,620
Furniture and equipment	7,037,317
Less: accumulated depreciation	<u>(10,569,304)</u>
Total capital assets, net of accumulated depreciation	<u>6,411,631</u>
 Total assets	 <u>15,572,138</u>
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	<u>2,637,243</u>
Total deferred outflows of resources	<u>2,637,243</u>
LIABILITIES	
Accounts payable and accrued liabilities	973,038
Accrued interest payable	22,214
Noncurrent liabilities:	
Due within one year	415,892
Due in more than one year	1,553,070
Net pension liability	<u>2,811,900</u>
Total liabilities	<u>5,776,114</u>
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	<u>406,278</u>
Total deferred inflows of resources	<u>406,278</u>
NET POSITION	
Net investment in capital assets	5,199,534
Restricted for:	
Other purposes	1,126,410
Unrestricted	<u>5,701,045</u>
Total net position	<u>\$ 12,026,989</u>

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UPSHUR COUNTY, TEXAS

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2019

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
Primary Government:				
Governmental activities:				
General government	\$ 7,195,124	\$ 1,747,063	\$ 341,927	\$(5,106,134)
Public safety	5,097,823	119,216	882,095	(4,096,512)
Public transportation	3,057,763	-	40,101	(3,017,662)
Legal	2,112,540	641,137	36,221	(1,435,182)
Library	186,594	31,092	-	(155,502)
Interest on long-term debt	35,290	-	-	(35,290)
Total governmental activities	<u>\$ 17,685,134</u>	<u>\$ 2,538,508</u>	<u>\$ 1,300,344</u>	<u>(13,846,282)</u>
General revenues:				
Taxes:				
Property taxes, levied for general purposes				11,793,184
Sales taxes				1,230,208
Investment earnings				104,388
Miscellaneous				<u>1,298,164</u>
Total general revenues				<u>14,425,944</u>
Change in net position				579,662
Net position, beginning				<u>11,447,327</u>
Net position, ending				<u>\$ 12,026,989</u>

The accompanying notes are an integral part of these financial statements.

UPSHUR COUNTY, TEXAS

BALANCE SHEET

GOVERNMENTAL FUNDS

SEPTEMBER 30, 2019

	<u>General</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS			
Cash and investments	\$ 4,755,168	\$ 1,173,523	\$ 5,928,691
Receivables (net of allowance for uncollectibles)	2,645,318	76,921	2,722,239
Prepaid expenses	183,933	-	183,933
Due from other funds	127,847	-	127,847
Due from other governments	<u>16,973</u>	<u>308,671</u>	<u>325,644</u>
Total assets	<u>7,729,239</u>	<u>1,559,115</u>	<u>9,288,354</u>
LIABILITIES			
Liabilities:			
Accounts payable and accrued liabilities	742,922	230,116	973,038
Due to other funds	<u>-</u>	<u>127,847</u>	<u>127,847</u>
Total liabilities	<u>742,922</u>	<u>357,963</u>	<u>1,100,885</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - property taxes	2,076,447	76,250	2,152,697
Unavailable revenue - court fines and fees	<u>269,718</u>	<u>-</u>	<u>269,718</u>
Total deferred inflows of resources	<u>2,346,165</u>	<u>76,250</u>	<u>2,422,415</u>
FUND BALANCES			
Nonspendable:			
Prepaid items	183,933	-	183,933
Restricted for:			
County and district clerk services	-	29,331	29,331
Court security and technology	-	137,010	137,010
District Attorney	-	34,235	34,235
Law library	-	2,856	2,856
Drug enforcement	-	4,199	4,199
Elections	-	70,834	70,834
Federal and state grants	-	591,134	591,134
Forfeiture	-	51,260	51,260
Judicial education	-	114,694	114,694
Law enforcement	-	25,697	25,697
Law library	-	830	830
Debt service	-	28,245	28,245
Other	-	36,085	36,085
Unassigned	<u>4,456,219</u>	<u>(1,508)</u>	<u>4,454,711</u>
Total fund balances	<u>4,640,152</u>	<u>1,124,902</u>	<u>5,765,054</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 7,729,239</u>	<u>\$ 1,559,115</u>	<u>\$ 9,288,354</u>

The accompanying notes are an integral part of these financial statements.

UPSHUR COUNTY, TEXAS

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE GOVERNMENTAL ACTIVITIES STATEMENT OF NET POSITION**

FOR THE YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds	\$ 5,765,054
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	6,411,631
The net pension liability is not an available resource and, therefore, is not reported in the funds.	(580,935)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	2,422,415
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(<u>1,991,176</u>)
Net position of governmental activities	\$ <u>12,026,989</u>

UPSHUR COUNTY, TEXAS

**STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES**

GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	<u>General</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES			
Taxes	\$ 13,013,379	\$ 9,774	\$ 13,023,153
Licenses and permits	980,426	-	980,426
Intergovernmental	259,496	682,416	941,912
Charges for services	1,405,460	301,080	1,706,540
Fines and forfeitures	497,675	41,004	538,679
Interest	97,952	6,436	104,388
Miscellaneous	<u>970,345</u>	<u>20,528</u>	<u>990,873</u>
Total revenues	<u>17,224,733</u>	<u>1,061,238</u>	<u>18,285,971</u>
EXPENDITURES			
Current:			
General government	6,316,979	385,040	6,702,019
Public safety	4,417,141	685,303	5,102,444
Public transportation	3,477,278	-	3,477,278
Legal	1,794,023	213,818	2,007,841
Library	177,629	-	177,629
Debt service:			
Principal	715,652	-	715,652
Interest	<u>24,991</u>	<u>-</u>	<u>24,991</u>
Total expenditures	<u>16,923,693</u>	<u>1,284,161</u>	<u>18,207,854</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>301,040</u>	<u>(222,923)</u>	<u>78,117</u>
OTHER FINANCING SOURCES (USES)			
Proceeds from capital leases	1,206,621	-	1,206,621
Insurance recoveries	<u>43,221</u>	<u>-</u>	<u>43,221</u>
Total other financing sources and (uses)	<u>1,249,842</u>	<u>-</u>	<u>43,221</u>
NET CHANGE IN FUND BALANCES	1,550,882	(222,923)	1,327,959
FUND BALANCES, BEGINNING	<u>3,089,270</u>	<u>1,347,825</u>	<u>4,437,095</u>
FUND BALANCES, ENDING	<u>\$ 4,640,152</u>	<u>\$ 1,124,902</u>	<u>\$ 5,765,054</u>

UPSHUR COUNTY, TEXAS

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES**

FOR THE YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for governmental activities in the Statement of Activities (page 8) are different because:

Net change in fund balances - total governmental funds (page 11)	\$ 1,327,959
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.	1,025,414
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(633,419)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(21,175)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales and donations) is to decrease net position.	(413,852)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(<u>705,265</u>)
Change in net position of governmental activities (page 8)	\$ <u>579,662</u>

UPSHUR COUNTY, TEXAS

**COMBINED STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**

GENERAL FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 12,708,020	\$ 12,708,020	\$ 13,013,379	\$ 305,359
Licenses and permits	978,000	978,000	980,426	2,426
Intergovernmental	219,725	219,725	259,496	39,771
Charges for services	1,094,428	1,094,428	1,405,460	311,032
Fines	389,900	389,900	497,675	107,775
Interest	21,220	21,220	97,952	76,732
Miscellaneous	<u>203,300</u>	<u>154,822</u>	<u>970,345</u>	<u>815,523</u>
Total revenues	<u>15,614,593</u>	<u>15,566,115</u>	<u>17,224,733</u>	<u>1,658,618</u>
EXPENDITURES				
Current:				
General government	6,561,537	6,526,491	6,316,979	209,512
Public safety	4,328,279	4,515,496	4,417,141	98,355
Public transportation	2,617,204	2,681,296	3,477,278	(795,982)
Legal	1,736,796	1,827,361	1,794,023	33,338
Library	177,315	188,017	177,629	10,388
Debt service:				
Principal	218,294	218,991	715,652	(496,661)
Interest	<u>25,048</u>	<u>24,351</u>	<u>24,991</u>	<u>(640)</u>
Total expenditures	<u>15,664,473</u>	<u>15,982,003</u>	<u>16,923,693</u>	<u>(941,690)</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>(49,880)</u>	<u>(415,888)</u>	<u>301,040</u>	<u>716,928</u>
OTHER FINANCING SOURCES				
Proceeds from capital leases	-	-	1,206,621	1,206,621
Insurance recoveries	<u>50,000</u>	<u>50,000</u>	<u>43,221</u>	<u>(6,779)</u>
Total other financing sources	<u>50,000</u>	<u>50,000</u>	<u>1,249,842</u>	<u>1,199,842</u>
NET CHANGE IN FUND BALANCES	120	(365,888)	1,550,882	1,916,770
FUND BALANCES, BEGINNING	<u>3,089,270</u>	<u>3,089,270</u>	<u>3,089,270</u>	<u>-</u>
FUND BALANCES, ENDING	<u>\$ 3,089,390</u>	<u>\$ 2,723,382</u>	<u>\$ 4,640,152</u>	<u>\$ 1,916,770</u>

The accompanying notes are an integral part of these financial statements.

UPSHUR COUNTY, TEXAS

STATEMENT OF FIDUCIARY NET POSITION

FIDUCIARY FUNDS

SEPTEMBER 30, 2019

	<u>Private Purpose Trusts</u>	<u>Agency Funds</u>
ASSETS		
Cash and investments	\$ <u>485,414</u>	\$ <u>3,540,201</u>
Total assets	<u>485,414</u>	<u>3,540,201</u>
LIABILITIES		
Due to others	-	3,540,201
Unearned revenue	<u>150,260</u>	<u>-</u>
Total liabilities	<u>150,260</u>	<u>3,540,201</u>
NET POSITION		
Held in trust for school use	\$ <u>335,154</u>	\$ <u>-</u>

UPSHUR COUNTY, TEXAS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FIDUCIARY FUNDS

SEPTEMBER 30, 2019

	<u>Private Purpose Trusts</u>
ADDITIONS	
Contributions:	
Lease of land	\$ <u>311,406</u>
Total contributions	<u>311,406</u>
Investment earnings:	
Interest	<u>2,660</u>
Total investment earnings	<u>2,660</u>
Total additions	<u>314,066</u>
DEDUCTIONS	
Available fund allocation	250,000
Taxes	<u>15,256</u>
Total deductions	<u>265,256</u>
CHANGE IN NET POSITION	48,810
NET POSITION, BEGINNING	<u>286,344</u>
NET POSITION, ENDING	<u>\$ 335,154</u>

UPSHUR COUNTY, TEXAS

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Upshur County, Texas, (the County) uses a commission form of government under the laws and statutes of the constitution of the State of Texas. The County provides various services to advance the welfare, health, morals, comfort, safety, and convenience of the County and its inhabitants. A summary of the significant accounting policies consistently applied in the preparation of the accompanying financial statements follows.

A. Reporting Entity

GASB Statement No. 14, "*The Financial Reporting Entity*," establishes criteria that should be considered and evaluated along with other judgmental factors before a decision is made to include one governmental unit with another governmental unit for the purpose of issuing basic financial statements. The five criteria considered were 1) financial accountability, 2) appointment of voting majority, 3) imposition of will, 4) financial burden to or a burden on a primary government, and 5) financial accountability as a result of fiscal dependency.

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing Upshur County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. Therefore, the County is not only financially accountable for the organizations that make up its legal entity, it is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County.

Depending upon the significance of the County's financial and operational relationships with various separate entities, the organizations are classified as blended or discretely presented component units, related organizations, joint ventures, or jointly governed organizations, and the financial disclosure is treated accordingly.

Related Organizations

The County's officials are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations do not extend beyond making the appointments. The Commissioners' Court or specific committees of the Commissioners' Court appoint members of many organizations. Positions on these boards are appointed in certain instances in entirety, partially, or with Commissioners' Court members.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The government has no business-type activities, or component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenues*.

The County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the County, except those required to be accounted for in another fund.

Additionally, the County reports the following fund types:

The **Private-purpose Trust Funds** are used to account for investments, interest, rents and royalties for the benefit of various school districts in the County. The revenues are distributed to the various school districts.

Agency Funds are used to account for assets held by the County as an agent for individuals and other governments. Agency Funds are custodial in nature and do not include measurements of results of operations.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balance

Cash and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The County pools cash resources of some funds and invests these funds jointly. Each fund owns a pro rata share of the cash and investments. The County is entitled to invest in obligations of the United States, the State of Texas, and certificates of deposit of state or national banks or savings and loan associations within the state. Investments are stated at fair value.

Investment earnings are allocated to the respective funds based on the cash balances outstanding at the end of each month.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

All trade and property tax receivables are shown net of an allowance for uncollectibles. The property tax receivable allowance is equal to 45% of the total tax receivable balance.

Property taxes are levied on October 1 and attach as an enforceable lien on property as of January 1. Statements are mailed on October 1, or as soon thereafter as possible, and are due upon receipt. All unpaid taxes become delinquent if not paid before February 1 of the following year.

Prepaid Items

Certain payments to vendor reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has the following items that qualify for reporting in this category:

- Difference in expected and actual pension experience – This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Changes in economic or demographic assumptions or other inputs included in determining the pension liability – These effects on the total pension liability are deferred and amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active and inactive employees).
- Difference in projected and actual earnings on pension assets – This difference is deferred and amortized over a five-year period.
- Pension contributions after the measurement date – These contributions are deferred and recognized in the following fiscal year.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has the following items that qualify for reporting in this category:

- Unavailable revenue – The governmental funds report unavailable revenues from two sources: property taxes, court fines and fees. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.
- Difference between expected and actual pension experience – This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.

Capital Assets

Capital Assets, which included property and equipment, are included in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 or greater and an estimated useful life in excess of one year. Donated capital assets are recorded at acquisition cost, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

Compensated Absences

The County's personnel policy permits employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide financial statements.

Pensions

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCERS's Fiduciary Net Position have been determined on the same basis as they are reported by TCERS. For this purpose, plan contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which resources are applied. It is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Balance Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- **Nonspendable:** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. Nonspendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.
- **Restricted:** This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

- **Committed:** This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by court resolution of the Commissioners' Court, the County's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the Commissioners' Court removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- **Assigned:** This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the County Auditor.
- **Unassigned:** This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

When expenditures are incurred for purposes for which both restricted and unassigned fund balance is available, the County considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned.

Net Position

Net position represents the difference between assets, deferred outflows/inflows of resources and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenue, expenditures and changes in fund balances includes reconciliation between *net changes in fund balances – total governmental fund* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$1,025,414 difference are as follows:

Capital outlay	\$ 1,416,140
Depreciation expense	<u>(390,726)</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$ 1,025,414</u>

Another element of that reconciliation states, "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of this (\$21,175) difference are as follows:

Unavailable revenue - property taxes	\$ 239
Unavailable revenue - court fines and fees	<u>(21,414)</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$(21,175)</u>

III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Formal budgetary integration is employed as a management control device during the year for the General Fund. This budget is adopted on the cash basis. Once approved, the Commissioners' Court may amend the legally adopted budget when unexpected modifications are required in estimated revenue and appropriations.

Excess of Expenditures over Appropriations

Public Transportation, Principal and Interest expenditures exceeded appropriations by \$795,982, \$496,661 and \$640, respectively. These overages were funded with greater than anticipated revenue.

B. Deficit Fund Balances

The following funds had deficit equity balances as of September 30, 2019:

<u>Governmental funds</u>	<u>Deficit</u>
Family Violence Intervention Program	\$ 1,015
Victims' Assistance Grant	<u>493</u>
Total	<u>\$ 1,508</u>

If funding from outside sources does not become available to cover these deficit fund balances, the County plans to transfer funds to cover the deficit.

IV. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

As of September 30, 2019, the County had the following investments:

<u>Investment Type</u>	<u>Net Asset Value</u>	<u>Weighted Average Maturity (Days)</u>
TexPool	\$ 4,896,563	36

The Public Funds Investment Act (government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U. S. Treasury, certain U. S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

Public Funds Investment Pools

Public funds investment pools in Texas ("Pools") are established under the authority of the Interlocal Cooperation Act Chapter 79 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the "Act"), Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; 2) maintain a continuous rating of no lower than AAA or AAAM or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one-half of one percent of the value of its shares.

TexPool, the Texas Local Government Investment Pool, operates in a manner consistent with GASB No. 79 criteria. The County's investment in TexPool is reported at amortized cost. The pool is subject to regulatory oversight by the Texas State Comptroller, although it is not registered with the Securities and Exchange Commission ("SEC").

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government Obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits. As of September 30, 2019, the County's deposit value was fully collateralized with securities held by the pledging financial institutions.

Credit Risk. It is the County's policy to limit its investments to investment types with an investment quality rating not less than A or its equivalent by a nationally recognized statistical rating organization. The County's investment pool is rated AAAM by Standard & Poor's Investors Service.

Interest Rate Risk. In accordance with its investment policy, the County manages its exposure to declines in fair market values by limiting the average dollar-weighted maturity of its portfolio to a maximum of 365 days.

B. Receivables

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General fund</u>	<u>Nonmajor governmental</u>	<u>Total</u>
Receivables:			
Taxes	\$ 4,004,805	\$ 133,655	\$ 4,138,460
Adjudicated fines	1,348,591	-	1,348,591
Allowance	<u>(2,708,078)</u>	<u>(56,734)</u>	<u>(2,764,812)</u>
Total receivables	<u>\$ 2,645,318</u>	<u>\$ 76,921</u>	<u>\$ 2,722,239</u>

C. Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Government activities:				
Capital assets, not being depreciated:				
Land	\$ 460,998	\$ -	\$ -	\$ 460,998
Total capital assets not being depreciated	<u>460,998</u>	<u>-</u>	<u>-</u>	<u>460,998</u>
Capital assets, being depreciated:				
Buildings	9,482,620	-	-	9,482,620
Furniture and equipment	<u>6,637,175</u>	<u>1,416,140</u>	<u>(1,015,998)</u>	<u>7,037,317</u>
Total capital assets being depreciated	<u>16,119,795</u>	<u>1,416,140</u>	<u>(1,015,998)</u>	<u>16,519,937</u>
Less accumulated depreciation:				
Buildings	5,464,574	155,865	-	5,620,439
Furniture and equipment	<u>5,316,150</u>	<u>234,861</u>	<u>(602,146)</u>	<u>4,948,865</u>
Total accumulated depreciation	<u>10,780,724</u>	<u>390,726</u>	<u>(602,146)</u>	<u>10,569,304</u>
Total capital assets, being depreciated, net	<u>5,339,071</u>	<u>1,025,414</u>	<u>(413,852)</u>	<u>5,950,633</u>
Governmental activities capital assets, net	<u>\$ 5,800,069</u>	<u>\$ 1,025,414</u>	<u>\$(413,852)</u>	<u>\$ 6,411,631</u>

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 161,830
Public safety	112,559
Public transportation	112,954
Legal	<u>3,383</u>
Total depreciation expense - governmental activities	<u>\$ 390,726</u>

D. Interfund Receivables, Payables

The composition of interfund balances as of September 30, 2019, is as follows:

<u>Receivable fund</u>	<u>Payable fund</u>	<u>Amount</u>
General fund	Nonmajor governmental	\$ <u>127,847</u>
Total		\$ <u>127,847</u>

Balances resulted from the time lag between the dates that 1) interfund goods and services are provided on reimbursable expenditures, 2) transactions are recorded in the accounting system, and 3) payment between funds are made.

E. Long-term Debt

The County has entered into several capital lease agreements for the purchase of equipment. Payments for the equipment during the fiscal year ended September 30, 2019 totaled \$715,652. Payments, including interest of 2.99% to 3.35%, are due as follows as of September 30, 2019:

<u>Year ending September 30</u>	<u>Governmental Activities</u>
2020	\$ 264,519
2021	264,344
2022	<u>776,034</u>
Total minimum lease payments	1,304,897
Less: amounts representing interest	<u>(92,800)</u>
Present value of minimum lease payments	<u>\$ 1,212,097</u>

The assets acquired through capital leases are as follows:

Equipment	\$ 1,521,694
Accumulated depreciation	<u>(208,254)</u>
Equipment, net	<u>\$ 1,313,440</u>

Changes in Long-term Liabilities

Changes in long-term liabilities for the year ended September 30, 2019, are as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental activities					
Capital leases	\$ 721,128	\$ 1,206,621	\$ 715,652	\$ 1,212,097	\$ 264,519
Compensated absences	<u>614,415</u>	<u>416,779</u>	<u>274,329</u>	<u>756,865</u>	<u>151,373</u>
Governmental activity long-term liabilities	<u>\$ 1,335,543</u>	<u>\$ 1,623,400</u>	<u>\$ 989,981</u>	<u>\$ 1,968,962</u>	<u>\$ 415,892</u>

V. **OTHER INFORMATION**

A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County participates in a risk management program through Texas Association of Counties for workers' compensation coverage.

The County has not had any significant reductions in insurance coverage from coverage in the prior year. The amount of settlements has not exceeded insurance coverage in any of the previous three years.

During the year ended September 30, 1990, the County established an employee medical benefit plan (the Plan) to self-insure claims up to \$75,000 per year for each individual covered; claims above \$75,000 are covered by a stop-loss insurance policy. The County and its covered employees contribute to the fund to pay claims and stop-loss insurance premiums. At September 30, 2019, officials believe that the County has made provisions sufficient to cover estimated claims, including claims incurred, but not yet reported.

The County is the defendant in a number of lawsuits arising principally in the normal course of operations. In the opinion of the management, the outcome of these lawsuits will not have a material adverse effect on the accompanying combined financial statements and accordingly, no provision for losses has been recorded.

The County participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at September 30, 2019, may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

B. Retirement Plan

Plan Description

The County participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.tcdrs.org.

All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.

Benefits Provided

TCDRS provides retirement, disability and survivor benefits for all eligible employees. Benefit terms are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the Act.

Members can retire at age 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. By law, employee accounts earn 7% interest. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

Employees covered by benefit terms

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	147
Inactive employees entitled to but not yet receiving benefits	205
Active employees	<u>201</u>
	<u><u>553</u></u>

Contributions

The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participant over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the County were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the County were 6.60% and 6.12% in calendar years 2018 and 2019, respectively. The County's contributions to TCDRS for the year ended September 30, 2019, were \$466,266, and were equal to the required contributions.

Net Pension Liability

The County's Net Pension Liability (NPL) was measured as of December 31, 2018, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The Total Pension Liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.75% per year
Overall payroll growth	3.25% per year
Investment rate of return	8.00%, net of pension plan investment expense, including inflation

The County has no automatic cost-of-living adjustments ("COLA") and one is not considered to be substantively automatic. Therefore, no assumption for future cost-of-living adjustments is included in the actuarial valuation. Each year, the County may elect an ad-hoc COLA for its retirees.

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members	90% of the RP-2014 Active Employee Mortality Table for males and 90% of the RP-2014 Active Employee Mortality Table for females, projected with 110% of the MP-2014 Ultimate scale after 2014.
Service retirees, beneficiaries and non-depositing members	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.
Disabled retirees	130% of the RP-2014 Disabled Annuitant Mortality Table for males and 115% of the RP-2014 Disabled Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

Updated mortality assumptions were adopted in the actuarial valuation of December 31, 2018. All other actuarial assumptions that determined the total pension liability as of December 31, 2018, were based on the results of an actuarial experience study for the period January 1, 2013 through December 31, 2016.

The long-term expected rate of return on pension plan investments is 8.0%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees.

The long-term expected rate of return on TCDRS is determined by adding inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information below are based on January 2019 information for a 10 year time horizon. The valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2017. The target allocation and best estimates of geometric real rates return for each major assets class are summarized in the following table:

		Target⁽¹⁾	Geometric Real Rate of Return⁽²⁾
US Equities	Dow Jones U.S. Total Stock Market	10.50%	5.40%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index ⁽³⁾	18.00%	8.40%
Global Equities	MSCI World (net) Index	2.50%	5.70%
International Equities - Developed	MSCI World Ex USA (net)	10.00%	5.40%
International Equities - Emerging	MSCI Emerging Markets (net) Index	7.00%	5.90%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	1.60%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	12.00%	4.39%
Direct Lending	S&P/LSTA Leveraged Loan Index	11.00%	7.95%
Distressed Debt	Cambridge Associates Distressed Securities Index ⁽⁴⁾	2.00%	7.20%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	5.35%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index ⁽⁵⁾	6.00%	6.30%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	13.00%	3.90%

(1) Target asset allocation adopted at the April 2019 TCDRS Board meeting.

(2) Geometric real rates of return equal the expected return minus the assumed inflation rate of 1.70%, per Cliffwater's 2019 capital market assumptions.

(3) Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

(4) Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

(5) Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

Discount Rate

The discount rate used to measure the Total Pension Liability was 8.1%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the Total Pension Liability.

Changes in the Net Pension Liability/ (Asset)

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability/(Asset)
Balance at 12/31/2017	\$ 36,218,910	\$ 36,640,224	\$(421,314)
Changes for the year:			
Service cost	776,007	-	776,007
Interest on total pension liability ⁽¹⁾	2,914,987	-	2,914,987
Effect of economic/demographic gains or losses	(187,960)	-	(187,960)
Refund of contributions	(137,508)	(137,508)	-
Benefit payments	(1,917,355)	(1,917,355)	-
Administrative expenses	-	(27,996)	27,996
Member contributions	-	524,568	(524,568)
Net investment income	-	(694,168)	694,168
Employer contributions	-	494,592	(494,592)
Other ⁽²⁾	-	(27,176)	27,176
Balance at 12/31/2018	<u>\$ 37,667,081</u>	<u>\$ 34,855,181</u>	<u>\$ 2,811,900</u>

⁽¹⁾ Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest

⁽²⁾ Relates to allocation of system-wide items.

Sensitivity Analysis

The following presents the net pension liability of the County, calculated using the discount rate of 8.1%, as well as what the County's net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (7.1%) or 1-percentage-higher (9.1%) than the current rate:

	1% Decrease 7.1%	Current Discount Rate 8.1%	1% Increase 9.1%
Total pension liability	\$ 41,980,781	\$ 37,667,081	\$ 33,997,121
Fiduciary net position	<u>34,855,181</u>	<u>34,855,181</u>	<u>34,855,181</u>
Net pension liability/(asset)	<u>\$ 7,125,600</u>	<u>\$ 2,811,900</u>	<u>\$(858,060)</u>

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TCDRS financial report. The report may be obtained on the Internet at www.tcdrs.org.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2019, the County recognized pension expense of \$1,161,231. At September 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 11,982	\$ 406,278
Changes in actuarial assumptions	65,816	-
Difference between projected and actual investment earnings	2,216,399	-
Contributions subsequent to the measurement date	<u>343,046</u>	<u>-</u>
Total	<u>\$ 2,637,243</u>	<u>\$ 406,278</u>

\$343,046 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2020. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expenses as follows:

<u>For The Year Ended September 30,</u>	
2020	742,414
2021	179,471
2022	242,293
2023	723,741

VI. New Accounting Principles

Significant new accounting standard not yet implemented by the County includes the following.

Statement No. 84, *Fiduciary Activities* – This statement establishes criteria for identifying fiduciary activities of governments and for identifying fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The statement will become effective for the County in fiscal year 2020.

Statement No. 87, *Leases* – This statement changes the recognition requirements for certain lease assets and liabilities for leases that are currently classified as operating leases. This statement will become effective for the County in fiscal year 2021.

Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period* – The objectives of this statement are to (1) enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This statement will become effective for the County in fiscal year 2021.

Statement No. 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61* – The objective of this statement is to improve the consistency and comparability of reporting a government’s majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. This statement is effective for the County in fiscal year 2020.

VII. Subsequent Events

On January 30, 2020, the World Health Organization declared the coronavirus outbreak (COVID-19) a Public Health Emergency of International Concern and on March 10, 2020, declared COVID-19 a pandemic. The impact of COVID-19 could negatively affect the County's operations, suppliers or other vendors, as well as intergovernmental entities and citizens it collects fees from. Subsequent shelter in place orders, labor shortages or other disruptions to the County's operations, or that of its suppliers and vendors, may adversely affect the County's ability to provide services to citizens and taxpayers. In addition, the epidemic and its effects could result in a widespread health crisis that may lead to an economic downturn, negatively affecting tax revenues and demand for services. As of the date of this report, the impact of COVID-19 on the County's financial statements or operations cannot be determined. The extent to which COVID-19 may affect the County's results will depend on future developments, which are highly uncertain.

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REQUIRED SUPPLEMENTARY INFORMATION

UPSHUR COUNTY, TEXAS

**SCHEDULE OF CHANGES IN NET PENSION LIABILITY
AND RELATED RATIOS**

SEPTEMBER 30, 2019

Measurement Date December 31,	<u>2018</u>	<u>2017</u>
Total Pension Liability		
Service Cost	\$ 776,007	\$ 767,721
Interest total pension liability	2,914,987	2,822,134
Effect of plan changes	-	-
Effect of assumption changes or inputs	-	131,632
Effect of economic/demographic (gains) or losses	(187,960)	(530,616)
Benefit payments/refunds of contributions	<u>(2,054,863)</u>	<u>(2,050,881)</u>
Net change in total pension liability	1,448,171	1,139,990
Total pension liability - beginning	<u>36,218,910</u>	<u>35,078,920</u>
Total pension liability - ending (a)	\$ <u>37,667,081</u>	\$ <u>36,218,910</u>
Plan Fiduciary Net Position		
Employer contributions	\$ 494,592	\$ 430,934
Member contributions	524,568	495,692
Investment income net of investment expenses	(694,168)	4,799,450
Benefit payments refunds of contributions	(2,054,863)	(2,050,881)
Administrative expenses	(27,996)	(24,367)
Other	<u>(27,176)</u>	<u>(15,296)</u>
Net change in plan fiduciary net position	(1,785,043)	3,635,532
Plan fiduciary net position - beginning	<u>36,640,224</u>	<u>33,004,692</u>
Plan fiduciary net position - ending (b)	<u>34,855,181</u>	<u>36,640,224</u>
Net pension liability / (asset), ending (a) - (b)	\$ <u>2,811,900</u>	\$ <u>(421,314)</u>
Fiduciary net position as a percentage of total pension liability	92.53%	101.16%
Pensionable covered payroll	\$ 7,493,833	\$ 7,029,861
Net pension liability/(asset) as a percentage of covered payroll	37.52%	-5.99%

Note: GASB 68 requires 10 years of data be included in this schedule. Additional years will be added as they become available.

<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 820,431	\$ 788,144	\$ 789,263
2,664,959	2,547,645	2,446,329
-	(73,696)	-
-	348,733	-
47,927	(178,427)	(412,926)
(<u>1,869,364</u>)	(<u>1,860,913</u>)	(<u>1,557,281</u>)
1,663,953	1,571,486	1,265,385
<u>33,414,998</u>	<u>31,843,512</u>	<u>30,578,127</u>
\$ <u>35,078,951</u>	\$ <u>33,414,998</u>	\$ <u>31,843,512</u>
\$ 457,678	\$ 450,549	\$ 469,153
486,893	463,120	452,976
2,341,438	(114,861)	2,146,140
(<u>1,869,364</u>)	(<u>1,860,914</u>)	(<u>1,557,281</u>)
(<u>25,427</u>)	(<u>23,151</u>)	(<u>24,740</u>)
(<u>75,068</u>)	(<u>15,765</u>)	(<u>192,261</u>)
1,316,150	(1,101,022)	1,293,987
<u>31,688,573</u>	<u>32,789,595</u>	<u>31,495,608</u>
<u>33,004,723</u>	<u>31,688,573</u>	<u>32,789,595</u>
\$ <u>2,074,228</u>	\$ <u>1,726,425</u>	\$ (<u>946,083</u>)
94.09%	94.83%	102.97%
\$ 6,955,616	\$ 6,615,994	\$ 6,471,084
29.82%	26.09%	-14.62%

UPSHUR COUNTY, TEXAS

SCHEDULE OF EMPLOYER CONTRIBUTIONS

SEPTEMBER 30, 2019

Fiscal Year Ended September 30	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll (1)	Actual Contribution as a % of Covered Payroll
2014	\$ 524,542	\$ 524,542	\$ -	\$ 6,466,763	8.1%
2015	454,689	454,689	-	6,572,191	6.9%
2016	457,380	457,380	-	6,892,415	6.6%
2017	433,992	433,992	-	6,951,911	6.2%
2018	482,898	482,898	-	7,446,203	6.5%
2019	466,266	466,266	-	7,472,296	6.2%

(1) Payroll is calculated based on contributions as reported to TCDRS.

Note: GASB 68 requires 10 years of data be included in this schedule. Additional years will be added as they become available.

UPSHUR COUNTY, TEXAS

NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

SEPTEMBER 30, 2019

Valuation Timing Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Methods and assumptions used to determine contributions rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	10.9 years (based on contribution rate calculated in 12/31/2018 valuation)
Asset Valuation Method	5-year smoothed market
Inflation	2.75%
Salary Increases	Varies by age and service. 4.9% average over career including inflation.
Investment Rate of Return	8.00%, net of investment expenses, including inflation
Retirement Age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions*	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected.
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions*	2015: No changes in plan provisions were reflected in the Schedule. 2016: No changes in plan provisions were reflected in the Schedule. 2017: New Annuity Purchase Rates were reflected for benefits earned after 2017. 2018: No changes in plan provisions were reflected in the Schedule.

**Only changes effective 2015 and later are shown in the Notes to the Schedule of Employer Contributions.*

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COMBINING FUND STATEMENTS

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for revenues that are legally restricted for expenditure for particular purposes. The County's Special Revenue Funds are as follows:

CETZRZ

Sheriff's Special

District Clerk Records

D. A. Forfeiture

Records Management Fee

Records Management and Other

Courthouse Security

Local Law Enforcement Block Grant

County and District Court Preservation

Family Violence Intervention Program

Project Lifesaver

County and District Technology

Law Library

D. A. Art 53.08 Fees

Law Enforcement Education

Judicial Education

Child Protection Fee

Arson Task Force

Election Refund

FEMA

Drug Interdiction

Justice of the Peace Court Technology

District Clerk Record Archive

JP Courthouse Security

Records Archive Fee

Texas Parks & Wildlife Fines

JP Bond Account

Victims' Assistance Grant

Court Initiated Guardianship

Asset Forfeiture DEA

Pretrial Intervention Program

Tax Office VIT Interest Fund

Pritchett Water Supply Grant

Sheriff NIBRS Grant

Union Grove Water Grant

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DEBT SERVICE FUND

The ***Debt Service Fund*** is used to account for the accumulation of resources and payment of certificate of obligation principal and interest from governmental resources.

UPSHUR COUNTY, TEXAS
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special Revenue		
	104	271	222
	CETRZ	Sheriff's Special	District Clerk Records
ASSETS			
Cash and investments	\$ 30,734	\$ 137,578	\$ 18,028
Receivables (net of allowance for uncollectibles)	-	-	-
Due from other governments	-	-	-
Total assets	30,734	137,578	18,028
LIABILITIES			
Accounts payable	-	23,207	31
Due to other funds	-	-	-
Total liabilities	-	23,207	31
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - property taxes	-	-	-
Total deferred inflows of resources	-	-	-
FUND BALANCES			
Restricted for:			
Child protection	-	-	-
County and district clerk services	-	-	17,997
Court security and technology	-	-	-
District Attorney	-	-	-
Drug enforcement	-	-	-
Elections	-	-	-
Federal and state grants	-	-	-
Forfeiture	-	-	-
Judicial education	-	-	-
Law enforcement	-	114,371	-
Law library	-	-	-
Debt service	-	-	-
Other	30,734	-	-
Unassigned	-	-	-
Total fund balances	30,734	114,371	17,997
Total liabilities, deferred inflows, and fund balances	\$ 30,734	\$ 137,578	\$ 18,028

UPSHUR COUNTY, TEXAS
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special Revenue		
	300 Family Violence Intervention Program	274 Project Lifesaver	221 County and District Technology
ASSETS			
Cash and investments	\$ -	\$ 5,048	\$ 8,343
Receivables (net of allowance for uncollectibles)	-	-	-
Due from other governments	<u>5,544</u>	<u>-</u>	<u>-</u>
Total assets	<u>5,544</u>	<u>5,048</u>	<u>8,343</u>
LIABILITIES			
Accounts payable	919	-	-
Due to other funds	<u>5,640</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>6,559</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - property taxes	<u>-</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Restricted for:			
Child protection	-	-	-
County and district clerk services	-	-	-
Court security and technology	-	-	8,343
District Attorney	-	-	-
Drug enforcement	-	-	-
Elections	-	-	-
Federal and state grants	-	-	-
Forfeiture	-	-	-
Judicial education	-	-	-
Law enforcement	-	-	-
Law library	-	-	-
Debt service	-	-	-
Other	-	5,048	-
Unassigned	<u>(1,015)</u>	<u>-</u>	<u>-</u>
Total fund balances	<u>(1,015)</u>	<u>5,048</u>	<u>8,343</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 5,544</u>	<u>\$ 5,048</u>	<u>\$ 8,343</u>

Special Revenue

202	255	272	229	203	275
Law Library	D.A. Art 53.08 Fees	Law Enforcement Education	Judicial Education	Child Protection Fee	Arson Task Force
\$ 14,722	\$ 187	\$ 30,442	\$ 4,199	\$ 1,511	\$ 323
-	-	-	-	-	-
-	-	-	-	-	-
<u>14,722</u>	<u>187</u>	<u>30,442</u>	<u>4,199</u>	<u>1,511</u>	<u>323</u>
1,892	-	-	-	-	-
<u>12,000</u>	-	-	-	-	-
<u>13,892</u>	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	1,511	-
-	-	-	-	-	-
-	187	-	-	-	-
-	-	-	-	-	-
-	-	30,442	-	-	-
-	-	-	-	-	-
-	-	-	4,199	-	-
-	-	-	-	-	-
830	-	-	-	-	323
-	-	-	-	-	-
<u>830</u>	<u>187</u>	<u>30,442</u>	<u>4,199</u>	<u>1,511</u>	<u>323</u>
\$ <u>14,722</u>	\$ <u>187</u>	\$ <u>30,442</u>	\$ <u>4,199</u>	\$ <u>1,511</u>	\$ <u>323</u>

UPSHUR COUNTY, TEXAS
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special Revenue		
	226	303	290
	Election Refund	FEMA	Drug Interdiction
ASSETS			
Cash and investments	\$ 70,834	\$ 19,691	\$ 2,856
Receivables (net of allowance for uncollectibles)	-	-	-
Due from other governments	-	-	-
Total assets	<u>70,834</u>	<u>19,691</u>	<u>2,856</u>
LIABILITIES			
Accounts payable	-	-	-
Due to other funds	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - property taxes	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Restricted for:			
Child protection	-	-	-
County and district clerk services	-	-	-
Court security and technology	-	-	-
District Attorney	-	-	-
Drug enforcement	-	-	2,856
Elections	70,834	-	-
Federal and state grants	-	19,691	-
Forfeiture	-	-	-
Judicial education	-	-	-
Law enforcement	-	-	-
Law library	-	-	-
Debt service	-	-	-
Other	-	-	-
Unassigned	-	-	-
Total fund balances	<u>70,834</u>	<u>19,691</u>	<u>2,856</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 70,834</u>	<u>\$ 19,691</u>	<u>\$ 2,856</u>

UPSHUR COUNTY, TEXAS
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special Revenue		
	308	230	270
	Victims' Assistance Grant	Court Initiated Guardianship	Asset Forfeiture DEA
ASSETS			
Cash and investments	\$ -	\$ 27,820	\$ 25,697
Receivables (net of allowance for uncollectibles)	-	-	-
Due from other governments	<u>3,620</u>	<u>-</u>	<u>-</u>
Total assets	<u>3,620</u>	<u>27,820</u>	<u>25,697</u>
LIABILITIES			
Accounts payable	866	-	-
Due to other funds	<u>3,247</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>4,113</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - property taxes	<u>-</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Restricted for:			
Child protection	-	27,820	-
County and district clerk services	-	-	-
Court security and technology	-	-	-
District Attorney	-	-	-
Drug enforcement	-	-	-
Elections	-	-	-
Federal and state grants	-	-	-
Forfeiture	-	-	25,697
Judicial education	-	-	-
Law enforcement	-	-	-
Law library	-	-	-
Debt service	-	-	-
Other	-	-	-
Unassigned	<u>(493)</u>	<u>-</u>	<u>-</u>
	<u>(493)</u>	<u>27,820</u>	<u>25,697</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 3,620</u>	<u>\$ 27,820</u>	<u>\$ 25,697</u>

Special Revenue

251	240	320	309	321	401	Total Governmental Funds
Pretrial Intervention Program	Tax Office VIT Interest Fund	Pritchett Water Supply Grant	Sheriff NIBRS Grant	Union Grove Water Grant	Debt Service	
\$ 25,414	\$ 303	\$ -	\$ -	\$ -	\$ 27,574	\$ 1,173,523
-	-	-	-	-	76,921	76,921
-	-	-	106,960	192,547	-	308,671
<u>25,414</u>	<u>303</u>	<u>-</u>	<u>106,960</u>	<u>192,547</u>	<u>104,495</u>	<u>1,559,115</u>
129	-	-	-	192,547	-	230,116
-	-	-	106,960	-	-	127,847
<u>129</u>	<u>-</u>	<u>-</u>	<u>106,960</u>	<u>192,547</u>	<u>-</u>	<u>357,963</u>
-	-	-	-	-	76,250	76,250
-	-	-	-	-	76,250	76,250
-	-	-	-	-	-	29,331
-	-	-	-	-	-	591,134
-	-	-	-	-	-	137,010
25,285	-	-	-	-	-	34,235
-	-	-	-	-	-	2,856
-	-	-	-	-	-	70,834
-	-	-	-	-	-	51,260
-	-	-	-	-	-	25,697
-	-	-	-	-	-	4,199
-	-	-	-	-	-	114,694
-	-	-	-	-	-	830
-	-	-	-	-	28,245	28,245
-	303	-	-	-	-	36,085
-	-	-	-	-	-	(1,508)
<u>25,285</u>	<u>303</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>28,245</u>	<u>1,124,902</u>
\$ <u>25,414</u>	\$ <u>303</u>	\$ <u>-</u>	\$ <u>106,960</u>	\$ <u>192,547</u>	\$ <u>104,495</u>	\$ <u>1,559,115</u>

UPSHUR COUNTY, TEXAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	104	Special Revenue 271	222
	CETZ	Sheriff's Special	District Clerk Records
REVENUES			
Taxes	\$ 9,774	\$ -	\$ -
Intergovernmental	-	6,557	-
Charges for services	-	-	4,592
Fines and forfeitures	-	-	-
Interest	-	4,991	-
Miscellaneous	-	-	-
Total revenues	<u>9,774</u>	<u>11,548</u>	<u>4,592</u>
EXPENDITURES			
General government	-	-	-
Public safety	-	387,599	-
Legal	-	-	2,724
Total expenditures	<u>-</u>	<u>387,599</u>	<u>2,724</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>9,774</u>	<u>(376,051)</u>	<u>1,868</u>
NET CHANGE IN FUND BALANCES	9,774	(376,051)	1,868
FUND BALANCES, BEGINNING	<u>20,960</u>	<u>490,422</u>	<u>16,129</u>
FUND BALANCES, ENDING	<u>\$ 30,734</u>	<u>\$ 114,371</u>	<u>\$ 17,997</u>

Special Revenue

250	224	201	200	276	220
D.A. Forfeiture	Records Management Fee	Records Management and Other	Courthouse Security	Local Law Enforcement Block Grant	County and District Court Preservation
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	500	-
5,270	93,540	11,664	21,369	-	8,440
62	-	-	625	-	-
-	-	-	-	-	-
<u>5,332</u>	<u>93,540</u>	<u>11,664</u>	<u>21,994</u>	<u>500</u>	<u>8,440</u>
-	37,077	1,901	-	-	-
-	-	-	-	477	-
62	-	-	15,173	-	-
<u>62</u>	<u>37,077</u>	<u>1,901</u>	<u>15,173</u>	<u>477</u>	<u>-</u>
<u>5,270</u>	<u>56,463</u>	<u>9,763</u>	<u>6,821</u>	<u>23</u>	<u>8,440</u>
5,270	56,463	9,763	6,821	23	8,440
<u>3,493</u>	<u>167,472</u>	<u>99,449</u>	<u>41,821</u>	<u>1,104</u>	<u>78,196</u>
\$ <u>8,763</u>	\$ <u>223,935</u>	\$ <u>109,212</u>	\$ <u>48,642</u>	\$ <u>1,127</u>	\$ <u>86,636</u>

UPSHUR COUNTY, TEXAS

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES**

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	<u>Special Revenue</u>		
	<u>300</u>	<u>274</u>	<u>221</u>
	<u>Family Violence Intervention Program</u>	<u>Project Lifesaver</u>	<u>County and District Technology</u>
REVENUES			
Taxes	\$ -	\$ -	\$ -
Intergovernmental	75,153	-	-
Charges for services	-	-	1,019
Fines and forfeitures	-	-	-
Interest	-	-	-
Miscellaneous	20,528	-	-
Total revenues	<u>95,681</u>	<u>-</u>	<u>1,019</u>
EXPENDITURES			
General government	-	-	-
Public safety	-	-	-
Legal	95,904	-	-
Total expenditures	<u>95,904</u>	<u>-</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(223)</u>	<u>-</u>	<u>1,019</u>
NET CHANGE IN FUND BALANCES	<u>(223)</u>	<u>-</u>	<u>1,019</u>
FUND BALANCES, BEGINNING	<u>(792)</u>	<u>5,048</u>	<u>7,324</u>
FUND BALANCES, ENDING	<u>\$(1,015)</u>	<u>\$ 5,048</u>	<u>\$ 8,343</u>

Special Revenue

202	255	272	229	203	275
<u>Law Library</u>	<u>D.A. Art 53.08 Fees</u>	<u>Law Enforcement Education</u>	<u>Judicial Education</u>	<u>Child Protection Fee</u>	<u>Arson Task Force</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	8,260	-	-	-
29,488	-	-	685	-	-
-	-	-	-	3,225	-
-	-	-	-	-	-
<u>29,488</u>	<u>-</u>	<u>8,260</u>	<u>685</u>	<u>3,225</u>	<u>-</u>
-	-	-	1,084	-	-
-	-	9,501	-	2,500	-
<u>22,433</u>	<u>-</u>	<u>846</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>22,433</u>	<u>-</u>	<u>10,347</u>	<u>1,084</u>	<u>2,500</u>	<u>-</u>
<u>7,055</u>	<u>-</u>	<u>(2,087)</u>	<u>(399)</u>	<u>725</u>	<u>-</u>
7,055	-	(2,087)	(399)	725	-
<u>(6,225)</u>	<u>187</u>	<u>32,529</u>	<u>4,598</u>	<u>786</u>	<u>323</u>
<u>\$ 830</u>	<u>\$ 187</u>	<u>\$ 30,442</u>	<u>\$ 4,199</u>	<u>\$ 1,511</u>	<u>\$ 323</u>

UPSHUR COUNTY, TEXAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special Revenue		
	226	303	290
	Election Refund	FEMA	Drug Interdiction
REVENUES			
Taxes	\$ -	\$ -	\$ -
Intergovernmental	-	-	-
Charges for services	11,926	-	-
Fines and forfeitures	-	-	-
Interest	-	-	39
Miscellaneous	-	-	-
Total revenues	<u>11,926</u>	<u>-</u>	<u>39</u>
EXPENDITURES			
General government	5,176	-	-
Public safety	-	-	-
Legal	-	-	-
Total expenditures	<u>5,176</u>	<u>-</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>6,750</u>	<u>-</u>	<u>39</u>
NET CHANGE IN FUND BALANCES	6,750	-	39
FUND BALANCES, BEGINNING	<u>64,084</u>	<u>19,691</u>	<u>2,817</u>
FUND BALANCES, ENDING	<u>\$ 70,834</u>	<u>\$ 19,691</u>	<u>\$ 2,856</u>

Special Revenue

227	223	228	225	702	184
Justice of the Peace Court Technology	District Clerk Record Archive	JP Courthouse Security	Records Archive Fee	Texas Parks and Wildlife Fines	JP Bond Account
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
8,275	7,720	1,992	92,730	-	-
-	503	-	-	-	-
-	-	-	-	-	-
<u>8,275</u>	<u>8,223</u>	<u>1,992</u>	<u>92,730</u>	<u>-</u>	<u>-</u>
20,788	-	1,086	76,881	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>20,788</u>	<u>-</u>	<u>1,086</u>	<u>76,881</u>	<u>-</u>	<u>-</u>
(12,513)	<u>8,223</u>	<u>906</u>	<u>15,849</u>	<u>-</u>	<u>-</u>
(12,513)	8,223	906	15,849	-	-
<u>67,608</u>	<u>32,582</u>	<u>24,024</u>	<u>96,700</u>	<u>-</u>	<u>-</u>
\$ <u>55,095</u>	\$ <u>40,805</u>	\$ <u>24,930</u>	\$ <u>112,549</u>	\$ <u>-</u>	\$ <u>-</u>

UPSHUR COUNTY, TEXAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special Revenue		
	308	230	270
	Victims' Assistance Grant	Court Initiated Guardianship	Asset Forfeiture DEA
REVENUES			
Taxes	\$ -	\$ -	\$ -
Intergovernmental	65,673	-	-
Charges for services	-	2,740	-
Fines and forfeitures	-	-	24,234
Interest	-	-	210
Miscellaneous	-	-	-
Total revenues	<u>65,673</u>	<u>2,740</u>	<u>24,444</u>
EXPENDITURES			
General government	-	-	-
Public safety	-	-	-
Legal	65,271	-	-
Total expenditures	<u>65,271</u>	<u>-</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>402</u>	<u>2,740</u>	<u>24,444</u>
NET CHANGE IN FUND BALANCES	402	2,740	24,444
FUND BALANCES, BEGINNING	(895)	25,080	1,253
FUND BALANCES, ENDING	<u>\$ (493)</u>	<u>\$ 27,820</u>	<u>\$ 25,697</u>

Special Revenue

251	240	320	309	321	401	
Pretrial Intervention Program	Tax Office VIT Interest Fund	Pritchett Water Supply Grant	Sheriff NIBRS Grant	Union Grove Water Grant	Debt Service	Total Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 9,774
-	-	3,000	285,226	238,047	-	682,416
13,175	-	-	-	-	-	301,080
-	-	-	-	-	-	41,004
-	6	-	-	-	-	6,436
-	-	-	-	-	-	20,528
<u>13,175</u>	<u>6</u>	<u>3,000</u>	<u>285,226</u>	<u>238,047</u>	<u>-</u>	<u>1,061,238</u>
-	-	3,000	-	238,047	-	385,040
-	-	-	285,226	-	-	685,303
<u>11,405</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>213,818</u>
<u>11,405</u>	<u>-</u>	<u>3,000</u>	<u>285,226</u>	<u>238,047</u>	<u>-</u>	<u>1,284,161</u>
<u>1,770</u>	<u>6</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(222,923)</u>
1,770	6	-	-	-	-	(222,923)
<u>23,515</u>	<u>297</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>28,245</u>	<u>1,347,825</u>
<u>\$ 25,285</u>	<u>\$ 303</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 28,245</u>	<u>\$ 1,124,902</u>

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AGENCY FUNDS

Agency Funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds. The County's Agency Funds are as follows:

State Fees

Child Safety

District Clerk Trust

District Clerk Bond

District Clerk Registry Account

County Clerk Bond Account

County Clerk Registry Account

Tax Assessor/Collector General

Tax Assessor/Collector TXDOT

Tax Assessor/Collector Boat and Motor

Tax Assessor/Collector Auto Sales Tax

Tax Assessor/Collector Special Inventory

Tax Assessor/Collector Credit Card Merchant

Sheriff Cash Bond

Jail Inmate Welfare

Jail Inmate Trust

Probation Office Juvenile

Probation Office Adult

District Attorney Operating

District Attorney Trust

UPSHUR COUNTY, TEXAS

COMBINING BALANCE SHEET

ALL AGENCY FUNDS

AS OF SEPTEMBER 30, 2019

	<u>State Fees</u>	<u>Child Safety</u>	<u>District Clerk Trust</u>	<u>District Clerk Bond</u>
ASSETS				
Cash and investments	\$ <u>97,031</u>	\$ <u>1,028</u>	\$ <u>508,802</u>	\$ <u>44,437</u>
Total assets	\$ <u>97,031</u>	\$ <u>1,028</u>	\$ <u>508,802</u>	\$ <u>44,437</u>
LIABILITIES				
Due to others	\$ <u>97,031</u>	\$ <u>1,028</u>	\$ <u>508,802</u>	\$ <u>44,437</u>
Total liabilities	\$ <u>97,031</u>	\$ <u>1,028</u>	\$ <u>508,802</u>	\$ <u>44,437</u>

<u>District Clerk Registry Account</u>	<u>County Clerk Bond Account</u>	<u>County Clerk Registry Account</u>	<u>Tax Assessor/ Collector General</u>	<u>Tax Assessor/ Collector TXDOT</u>	<u>Tax Assessor/ Collector Boat and Motor</u>	<u>Tax Assessor/ Collector Auto Sales Tax</u>
\$ <u>81,577</u>	\$ <u>15,446</u>	\$ <u>909,836</u>	\$ <u>78,294</u>	\$ <u>233,509</u>	\$ <u>7,750</u>	\$ <u>228,888</u>
\$ <u>81,577</u>	\$ <u>15,446</u>	\$ <u>909,836</u>	\$ <u>78,294</u>	\$ <u>233,509</u>	\$ <u>7,750</u>	\$ <u>228,888</u>
\$ <u>81,577</u>	\$ <u>15,446</u>	\$ <u>909,836</u>	\$ <u>78,294</u>	\$ <u>233,509</u>	\$ <u>7,750</u>	\$ <u>228,888</u>
\$ <u>81,577</u>	\$ <u>15,446</u>	\$ <u>909,836</u>	\$ <u>78,294</u>	\$ <u>233,509</u>	\$ <u>7,750</u>	\$ <u>228,888</u>

UPSHUR COUNTY, TEXAS

COMBINING BALANCE SHEET

ALL AGENCY FUNDS

AS OF SEPTEMBER 30, 2019

	<u>Tax Assessor/ Collector Special Inventory</u>	<u>Tax Assessor/ Collector Credit Card Merchant</u>	<u>Sheriff Cash Bond</u>	<u>Jail Inmate Welfare</u>
ASSETS				
Cash and investments	\$ <u>42,036</u>	\$ <u>9,996</u>	\$ <u>7,899</u>	\$ <u>137,641</u>
Total assets	\$ <u>42,036</u>	\$ <u>9,996</u>	\$ <u>7,899</u>	\$ <u>137,641</u>
LIABILITIES				
Due to others	\$ <u>42,036</u>	\$ <u>9,996</u>	\$ <u>7,899</u>	\$ <u>137,641</u>
Total liabilities	\$ <u>42,036</u>	\$ <u>9,996</u>	\$ <u>7,899</u>	\$ <u>137,641</u>

<u>Jail Inmate Trust</u>	<u>Probation Office Juvenile</u>	<u>Probation Office Adult</u>	<u>District Attorney Operating</u>	<u>District Attorney Trust</u>	<u>Totals</u>
\$ <u>39,611</u>	\$ <u>526,016</u>	\$ <u>564,974</u>	\$ <u>470</u>	\$ <u>4,960</u>	\$ <u>3,540,201</u>
\$ <u>39,611</u>	\$ <u>526,016</u>	\$ <u>564,974</u>	\$ <u>470</u>	\$ <u>4,960</u>	\$ <u>3,540,201</u>
\$ <u>39,611</u>	\$ <u>526,016</u>	\$ <u>564,974</u>	\$ <u>470</u>	\$ <u>4,960</u>	\$ <u>3,540,201</u>
\$ <u>39,611</u>	\$ <u>526,016</u>	\$ <u>564,974</u>	\$ <u>470</u>	\$ <u>4,960</u>	\$ <u>3,540,201</u>

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SINGLE AUDIT SECTION

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable County Judge and
Members of the Commissioners Court
Upshur County, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Upshur County, Texas (the "County"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 2, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

OFFICE LOCATIONS

TEXAS | Waco | Temple | Hillsboro | Houston
NEW MEXICO | Albuquerque

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Pattillo, Brown & Hill, L.L.P.

Waco, Texas
June 2, 2020

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND
REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM
GUIDANCE**

Honorable County Judge and
Commissioners Court
Upshur County, Texas

Report on Compliance for Each Major Federal Program

We have audited Upshur County, Texas' compliance with the types of requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Upshur County's major federal programs for the year ended September 30, 2019. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, the County, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2019.

Report on Internal Control Over Compliance

Management of Upshur County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Upshur County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated June 2, 2020, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Pattillo, Brown & Hill, L.L.P.

Waco, Texas
June 2, 2020

UPSHUR COUNTY, TEXAS

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED SEPTEMBER 30, 2019

Federal Grantor/Pass-through Grantor/Program Title	Federal CFDA Number	Grantor's Pass-through Number	Federal Expenditures	Pass-Through Expenditures
<u>U. S. Department of Housing and Urban Development</u>				
Passed through Texas Department of Agriculture:				
Pritchett Water Grant	14.228	7216469	\$ 3,000	\$ -
Texas Community Development Block Grant - Union Grove Water Supply	14.228	7218036	<u>238,047</u>	<u>-</u>
Total Passed through Texas Department of Agriculture			<u>241,047</u>	<u>-</u>
Passed through Office of the Governor:				
Family Violence Intervention Program	16.588	2052811	<u>62,661</u>	<u>-</u>
Total Passed through Office of the Governor			<u>62,661</u>	<u>-</u>
Passed through Office of the Governor-Criminal Justice Division				
Victim Services Project	16.575	2912102	51,158	-
2018 NIBRS-National Incident Based Reporting	16.734	3671601	<u>285,226</u>	<u>-</u>
Total Passed through Office of the Governor -Criminal Justice Division			<u>336,384</u>	<u>-</u>
Total U. S. Department of Justice			<u>640,092</u>	<u>-</u>
<u>U. S. Department of Health and Human Services</u>				
Title IV-E-Legal Services	93.658	28510032	<u>14,300</u>	<u>-</u>
Total Passed through The City of Waco			<u>14,300</u>	<u>-</u>
Total U. S. Department of Health and Human Services			<u>14,300</u>	<u>-</u>
<u>U. S. Department of Justice and Urban Development</u>				
Interoperable Communications	97.067	3597201	<u>15,882</u>	<u>-</u>
Total Passed through The City of Waco			<u>15,882</u>	<u>-</u>
Total U. S. Department of Homeland Security			<u>15,882</u>	<u>-</u>
Direct Awards:				
Equitable Sharing	16.922	TX2300000	<u>387,599</u>	<u>-</u>
Total Direct Awards			<u>387,599</u>	<u>-</u>
Total Federal Expenditures			<u>1,057,873</u>	<u>-</u>

UPSHUR COUNTY, TEXAS

**NOTES TO SCHEDULE OF EXPENDITURES
OF FEDERAL AWARDS**

SEPTEMBER 30, 2019

1. GENERAL

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all applicable federal awards programs of Upshur County, Texas. The County's reporting entity is defined in Note 2 (c) of the basic financial statements. Federal awards received directly from federal agencies, as well as awards passed through other government agencies, are included on the Schedule of Expenditures of Federal Awards.

2. BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting. The modified accrual basis of accounting is described in Note 1 of the basic financial statements.

3. INDIRECT COSTS

The County did not elect to apply the 10% de minimus indirect cost rate.

UPSHUR COUNTY, TEXAS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

Summary of Auditor's Results

Financial Statements:

Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	None
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	None

Federal Awards:

Internal control over major programs:	
Material weakness(es) identified?	None
Significant deficiency(ies) identified?	None reported
Type of auditor's report issued on compliance for major programs	Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)	None
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Identification of major federal program:

CFDA Number:	Name of federal program or cluster:
16.734	2018 NIBRS-National Incident Based Reporting
16.922	Equiptable Sharing

Dollar threshold used to distinguish between Type A and Type B federal programs	\$750,000
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Auditee qualified as low-risk auditee?	No
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Findings Relating to the Financial Statements Which are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

None

Findings and Questioned Costs for Federal Awards

None

FILED
 TERRI ROSS
 COUNTY CLERK
 2020 JUN 30 PM 1:26
 UP SHUR COUNTY, TX.
 BY  DEPUTY

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